

*Aboriginal and Torres Strait Islander Community Profiles: a
Resource for the Courts*

Horn Island (Ngarupai)

November 2014



Community Acknowledgement

The Judges and Magistrates of Queensland and the Department of Aboriginal and Torres Strait Islander and Multicultural Affairs (DATSIMA) would like to respectfully acknowledge the valuable contribution made by the Horn Island (Ngarupai) community in the development of this document.

While every effort has been made to respect cultural traditions, readers are advised this publication may contain names and images of people who are deceased.

All reasonable measures have been taken to ensure that information contained in this document is accurate, including histories, traditional names and pronunciations.

This document was produced as the result of funding granted by the National Judicial College of Australia.

NOTE:

DRAFT AWAITING COMMUNITY ENDORSEMENT

THIS DOCUMENT IS RELEASED SUBJECT TO FINAL APPROVAL OF, AND ANY CHANGES REQUESTED BY, REPRESENTATIVES OF THE HORN ISLAND COMMUNITY

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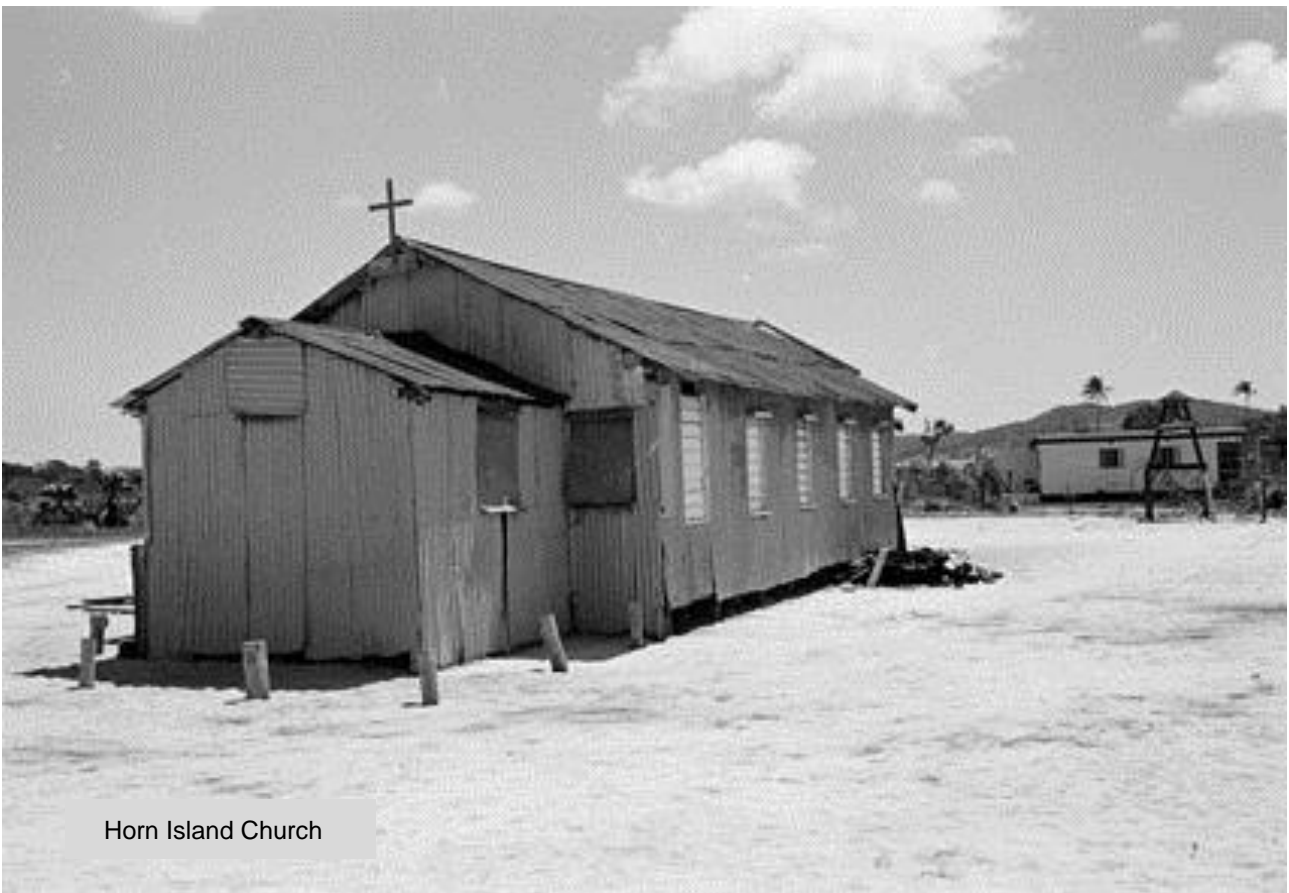
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1. Introduction

Ngarupai, or Horn Island,¹ as it is most commonly known, is located in the southern or 'Prince of Wales' island group of Torres Strait. It is the traditional homelands of the Kaurareg People² who for thousands of years followed traditional patterns of hunting, fishing and agriculture. Strong cultural and trading ties with Aboriginal groups in the Northern Peninsula Area also existed.³

The island was given its English name of Horn Island in October of 1803 when Captain Matthew Flinders in the schooner *Cumberland* travelled through Torres Strait. He observed that the largest island in the Prince of Wales group had a hill where two horns sat on the top. The name Horn Island is taken from Flinders' observations of the 'Horned Hill' on the island.⁴



Horn Island Church

2. History of Horn Island

2.1 European Contact

In August 1864, a government settlement was established at Somerset at the tip of Cape York. The police magistrates of Somerset were hostile in their dealings with the local Aboriginal people of the Northern Peninsula Area and the Kaurareg.⁵ In April 1869, the crew of the cutter *Sperwer* were killed after the ship anchored off Prince of Wales Island. Government authorities determined that 'the Korrorega natives' were responsible for the killings. Three Kaurareg men were captured, found guilty of the *Sperwer* killings and executed by a party of Native Police led by Somerset police magistrate Henry Chester.⁶

Frank Jardine, as Chester's successor, led additional retaliatory attacks against the Kaurareg people on Prince of Wales Island (Murulug Island) during the 1870s.⁷ The remaining Kaurareg people were moved to Hammond Island in the first decade of the 20th century. The Kaurareg were forcibly removed from Hammond Island in 1922 by the government and resettled on the Island of Moa.⁸

In 1872, the Queensland government sought to extend its jurisdiction and requested the support of the British government.⁹ Letters Patent¹⁰ were issued by the British government in 1872, creating a new boundary for the colony which encompassed all islands within a 60 nautical mile radius of the coast of Queensland. This boundary was further extended by the *Queensland Coast Islands Act 1879* (Qld)¹¹ and included the islands of Boigu, Erub, Mer and Saibai which lay beyond the previous 60 nautical mile limit. The new legislation enabled the Queensland government to control and regulate bases for the beche-de-mer and pearling industries, which previously had operated outside its jurisdiction.¹²

The government settlement at Somerset was officially closed in 1877 and transferred to Port Kennedy on Thursday Island. In 1884, the former Premier of Queensland, John Douglas, was appointed government resident magistrate of Thursday Island. Douglas opened Thursday Island to private settlement in 1885 and the island soon became the commercial centre of the Torres Strait, attracting thousands of immigrants from Asia, the South Pacific and Europe to work in the booming pearl industry.¹³

Among the immigrants attracted to Torres Strait in the 1880s were Filipino divers and seamen. A small community of Filipino workers settled on Ngarupai around 1888. Pedro Galora was the first Filipino settler on Horn Island and he was soon joined by Raphael Louis Castro, Gregorio Leon Fabian (or Pavian), Pablo Remedio and Ramon Roas and their locally-born Indigenous wives. The Galora family received permission from the government to lease an area on Horn Island for grazing livestock. By 1895, the Filipino community on Ngarupai had grown to a population of around 150 people.¹⁴

In 1894, gold was discovered on Horn Island by John Smyth and a mini gold rush on Horn Island followed this discovery. At the peak of the gold rush in 1896, 27 mines operated on Horn Island including a 30 feet deep, open cut mine. By 1907, the majority of mines on Horn Island had ceased operation. In 1988, the open cut gold mine at Ngarupai was re-opened, but closed after only two years.¹⁵

After Japan's declaration of war on Australia in 1941, all civilians were evacuated from Horn Island and work began on the construction of an air base by the Civil Construction Corps. The work completed at Horn Island included a large aerodrome with two airstrips, access roads, taxiways, bomb shelters, ammunition stores, gun emplacements, a jetty and a causeway.¹⁶ A RAAF radar station operated from Horn Island between 1943 and 1945. On 14 March 1942, eight Japanese planes bombed Horn Island destroying a RAAF Hudson bomber and a fuel dump. Horn Island was bombed eight times by the

Japanese during the war. The Horn Island airbase is used today as the main connecting airport to the Torres Strait region and is now owned and operated by the Torres Shire Council.¹⁷

In the post-war period, the pearling industry declined across Torres Strait, and Islanders were permitted to work and settle on Thursday Island and the Australian mainland.

In 1946, a group of 10 Kaurareg men from Kubin, led by Elekiam Tom made the decision to move to Horn Island. They built houses and a church for their families in an area inland from the main wharf on the island, which came to be known as Wasaga village. The families at Wasaga village initially supported themselves by collecting firewood and selling it to the residents of Thursday Island. By 1949, Wasaga village had its own church and school.¹⁸ While the Department of Native Affairs did not approve the establishment of the new settlement, the Department was unsuccessful in its attempts to close it. The population of Wasaga village had grown to around 250 by 1965. In February 1969, the first Ngarupai Village Council was elected, with Samuel Wasaga serving as Chairman.¹⁹

2.2 Local Government

Since 1994 (under the *Local Government Act 1994*) Horn Island has been included in the area administered by Torres Shire Council, a mainstream local Council which comprises of a mayor and four elected Councillors.²⁰

3. Horn Island Today

Horn Island is often referred to as the 'gateway' to other islands in the region as it has the only airport in the Torres Strait with a domestic terminal. Most people living on the island reside in the Wasaga Village and a shortage of land on Thursday Island has seen an increase in the number of people moving to Ngarupai in recent years. Inter-island ferry services provide people with the option of taking the short 15-minute trip across to Thursday Island for employment and education.²¹ Many people on the island secure employment in the areas of fishing, pearling, construction, government or in small private enterprise.

Horn Island is also responsible for providing freshwater to the neighbouring islands of Thursday and Hammond. Water is pumped through underground and submarine pipes out to the islands from Horn Island's Loggy Creek Dam.

3.1 Native Title

In *Kaurareg People v Qld*²² the Court ordered that native title rights of the Kaurareg exists over the areas of Horn Island, Prince of Wales Island (Muralag), Zuna, Yeta, Mipa, Tarilag and Damaralag Islands.

Further information about native title determinations and Indigenous Land Use Agreements is available from the National Native Title Tribunal website: <http://www.nntt.gov.au>.

3.2 Prescribed Body Corporate

Following a determination by the Federal Court, the native title is held either in trust or directly by the native title holders and is managed by the Prescribed Body Corporate that is elected by the native title holders in accordance with the provisions of the *Native Title Act 1993* (Cth). All decisions in relation to the land and waters, where the native title holders have been granted exclusive possession, are managed by the Prescribed Body Corporate and all communication should be directed to the Chairperson.

3.2.1. Kaurareg (Aboriginal) Native Title Corporation

The native title interests of the Kaurareg people are managed by the Kaurareg (Aboriginal) Native Title Corporation in accordance with the provisions of the *Native Title Act 1993* (Cth).

Contact details:

PBC Chair: Solomon Luta
Phone: 0487 649 248
Email: kntac.secretary@hotmail.com

3.3 Native Title Representative Body

Recognised Native Title Representative Bodies (NTRBs) have a number of statutory functions under the *Native Title Act 1993* (Cth).²³ Their functions include assisting native title claimants and holders with anthropological research, facilitation and the preparation of native title applications. NTRBs also work closely with PBCs, assist in dispute resolution, notification and agreement making.

3.4 Torres Strait Regional Authority

The Torres Strait Regional Authority is more commonly known throughout the region as the TSRA. It is the peak commonwealth agency for the area and is recognised as the NTRB for the Torres Strait Islands.

The TSRA has primary responsibility for many other functions throughout the region.²⁴

Contact details

Chief Executive Officer: Mr Wayne See Kee
Chair: Mr Joseph Elu
Phone: 4069 0700
Street Address: Level 1, Torres Haus,
46 Victoria Parade
Thursday Island QLD 4875
Mailing Address: PO Box 261,
Thursday Island QLD 4875
Website: <http://www.tsra.gov.au/the-tsra/programs-and-output/native-title>

3.5 Language

Horn Island's population is very diverse as many people have moved to the island from all over the Torres Strait and mainland Australia. As a result there are a number of languages spoken on the island including Torres Strait Creole, English and the traditional Indigenous languages of the neighbouring islands and mainland Australia. Assistance may however be required for some complainants, witnesses victims and offenders who come before the court.²⁵

3.6 Governance

3.6.1. Torres Shire Council

The Torres Shire Council is the local governing body for the Shire of Torres. The Shire's administrative centre is located on Thursday Island.

The major areas encompassed by the Torres Shire Council include Albany Island, Dayman Island, Entrance Island, Friday Island, Good Island, Horn Island, Little Adolphus Island, Mount Adolphus Island, Packe Island, Possession Island, Prince of Wales Island, Thursday Island, Turtlehead Island and Wednesday Island.

The current elected members of the Torres Shire Council are:

- **Mayor:** Cr Napau Pedro Stephen
- **Deputy Mayor:** Cr Yen Loban
- **Councillors:** Cr Allan Ketchell, Cr John Abednego and Cr Willie Wigness

In addition to general local council responsibilities, the Torres Shire Council operates the Horn Island quarry and the Horn Island Airport. The Council can also provide detailed information about accommodation available on the island, and local ferry services to and from the island.

Contact details:

Phone: 4069 1336
Address: 68 Douglas Street
Thursday Island 4875
Postal Address: PO Box 171
Thursday Island QLD 4875
Website: <http://www.torres.qld.gov.au/home>

3.6.2. Torres Strait Regional Authority

The Torres Strait Regional Authority was established under the *Aboriginal and Torres Strait Islander Commission Act 1989* (Cth) on 1 July 1994 (this legislation is now referred to as the *Aboriginal and Torres Strait Islander Act 2005* (Cth)). It is the peak Commonwealth representative body for the region and is known throughout the community simply as the TSRA.

The TSRA delivers key social, economic, environmental programs to people living within the Torres Strait region. The Authority's Board consists of 20 elected members. Of these, 15 are Councillors of Torres Strait Island communities. A further three members are elected for the Wards of Port Kennedy, Horn and Prince of Wales Islands, and for the suburbs of Tamwoy, Rosehill, Aplin, Waiben and Quarantine.²⁶ There are also two representatives from the Northern Peninsula Area, specifically Bamaga and Seisia.

The most recent TSRA Board election occurred on 15 September 2012. Members are elected for a term of 4 years. The current board member for Ngarupai is Yen Loban.

The vision of the TSRA is '*Empowering our people, in our decision, in our culture, for our future*'. This vision provides the basis for the TSRA's *Torres Strait Development Plan 2009- 2013*. The document highlights goals for the region and is used to guide strategic policy for government agencies delivering services to the Torres Strait.

The Torres Strait Development Plan is aligned with the *Torres Strait and Northern Peninsula Area Regional Plan, Planning for our future: 2009 to 2029* and *COAG's Building Blocks for Overcoming Indigenous Disadvantage*.

The TSRA is also responsible for the creation of Community Plans and recently developed the *TSRA Cultural Policy* to supplement the *Community Profiles* contained on its website <http://www.tsra.gov.au>.

Contact details:

Phone: 40690 700
Email: info@tsra.gov.au
Address: Level 1 Torres Haus
46 Victoria Parade
Thursday Island QLD 4875

3.7 Community Aspirations

The *Torres Strait and Northern Peninsula Area Regional Plan, Planning for our future: 2009 to 2029*²⁷ has been created out of recognition of the need for a 'whole-of-region' approach to the future development of the region. The Torres Strait Regional Authority worked in conjunction with the Torres Strait Island Regional Council, the Torres Shire Council, the Northern Peninsula Area Regional Council and the Queensland government to create a regional planning document reflective of the community's aspirations for the future.

The document identifies a number of challenges facing the region as well as potential solutions. Key to the document however, are the 'Goals and Objectives' needed to meet the regions vision for the future.

Challenges detailed in the plan include:

- The high cost of living in the region;
- The complexity of transportation requirements;
- Securing and maintaining basic infrastructure in the communities;

- Lack of access to opportunities, in particular, employment, which results in young people leaving their communities;
- Maintaining a sustainable population and managing and planning for population growth in the area;
- Increasing health and educational standards in the region;
- Climate change and its impact on island communities, and
- Low employment rates and improving economic wellbeing.

The goals outlined in the plan include:

- Economic development;
- Improved housing;
- Effective self-government and strong leadership;
- Sustainable environmental management;
- Healthy communities;
- Respectful communities based on *Ailan Kastoms* and Aboriginal traditions;
- Protection of tradition and culture;
- Progression of native title rights over the region's sea and land country;
- Increased education levels to a national standard; and
- Strong families with access to culturally appropriate support services.

4. Community Justice Group

Horn Island does not have an active Community Justice Group at present.

5. Alcohol Management Plan

There are no alcohol management plans for islands in the Torres Strait, however please check with the Service Centre as some island communities may have preferred protocols in relation to the consumption of alcohol.

6. Population Snapshot for Horn Island ²⁸

Horn Island has a total population of 540 people, 329 of whom identify as Indigenous. The median age for the Indigenous population on Horn Island is 19 years. Approximately 10.8% of families on the island with at least one child under the age of 15 years identify as being single-parent families. Approximately 41.6% of the population speak an Indigenous language at home.

6.1 Education

35.7% of the Indigenous population of Horn Island aged 15 and over have completed year 12. There are three Indigenous people on the island aged 25 years and over participating in full-time university or tertiary studies.

6.2 Employment

112 persons aged 15 years and over are engaged in full-time employment. Twenty-one people are providing unpaid assistance to a person with a disability.

6.3 Income

The total median household weekly income²⁹ is \$1,166 per week for an Indigenous household on the island. The total personal weekly income for an Indigenous person on the island is \$459 per week.

6.4 Housing

The median weekly rent paid by Indigenous households on the island is \$136 per week.

7. Community Events

The Torres Strait Islands celebrate a number of annual public holidays and community events.* The Torres Strait Island Regional Council publishes a full calendar of events and gazetted holidays for this region: <http://www.tsirc.qld.gov.au/our-region/public-holidays>.

3 June	Mabo Day
1 July	Coming of the Light Festival
20 September	Torres Strait Cultural Festival

**The above events are annual events and the dates may vary each year.*

7.1 Mabo Day

This public holiday commemorates the first successful Native Title decision by the High Court, (the Mabo decision on 3 June 1992) which recognized the Meriam people as the traditional owners of Mer.

7.2 Coming of the Light

This public holiday marks the day that missionaries from the London Missionary Society first arrived in the Torres Strait Islands, introducing to the islands the Christian faith.

7.3 Torres Strait Cultural Festival

This is a regional public holiday for the Shire of Torres.

8. Sorry Business and Sad News

The mourning process on Horn Island is referred to as Awm [Aw-m] or Bud [Bood], and it allows some healing for the family and community involved.

When news of the death of a community member/s is received, organisations may close for several hours or more. Offices may or may not re-open later on the same day. Meetings, forums, workshops etc are generally rescheduled, in consultation with appropriate community representatives, to a more convenient time.

When there is a death in the community, the families of the deceased gather from the day of passing until the funeral. This is a time of mourning, and the families, including the extended families of the deceased, are not generally engaged until after the funeral.

During this time business does not generally take place in the community, however this does not apply to essential services such as policing, child safety, health, education and justice.

For Torres Strait Islander cultures, 'Tombstone Openings' are a time for celebration and symbolise the point that brings closure for the family of the deceased through the celebration of the person's life. There is a lengthy mourning process from the time of the person's death, culminating with the unveiling of the tombstone ceremony, which is followed by feasting and dancing. This process usually takes place about one or two years after the funeral, however some families may take longer to prepare for this event.

9. Services

9.1 Justice

9.1.1. Aboriginal and Torres Strait Islander Legal Services

The Aboriginal and Torres Strait Islander Legal Service (ATSILS) provides legal advice, representation and support to Indigenous Australians throughout Queensland. The office on Thursday Island is the service point for all Torres Strait Islands and provides criminal and non-criminal (civil and family) law services.

ATSILS provides legal advice and representation to both adults and juveniles across all court jurisdictions. It provides specialist family law services in the areas of child protection and domestic violence, and offers a range of civil legal services. This includes legal advice, drafting of wills and assistance with completing forms.

ATSILS is also able to provide 24-hour assistance at police stations.

Contact details:

Phone: 4069 1091
Address: Douglas Street
Thursday Island QLD 4875

9.1.2. Aboriginal & Torres Strait Islander Women's Legal and Advocacy Service

The Aboriginal and Torres Strait Islander Women's Legal and Advocacy Service (ATSIWLAS) provides a referral service, information and legal advice in the areas of family law, child protection and employment.

ATSIWLAS specialises in issues related to women and the law, domestic violence and child protection.

Contact details:

Phone: 1800 442 450 (toll free) or 3720 9089
Email: reception@atsiwl.com.au
Address: Unit 26 Milton Village
43 Lang Parade
Milton, QLD, 4101
Website: <http://www.atsiwl.com.au>

Opening Hours: Monday to Friday 9am to 5pm

Telephone advice times:

Monday to Thursday 9am to 5pm

9.1.3. Aboriginal & Torres Strait Islander Women's Legal Service NQ

The Aboriginal and Torres Strait Islander Women's Legal Service North Queensland (ATSWILSNQ) provides specialist services to Indigenous women in Townsville and regional and remote communities throughout North Queensland.

The services provided by ATSWILSNQ include free legal advice, case work, representation and outreach clinics.

Women can contact the service to organise a face-to-face appointment or speak with a solicitor over the phone. The main areas of law include:

- Child protection;
- Family law;
- Victims of crime;
- Discrimination; and
- Debt.

Contact details:

Phone: 4721 6007 or 1800 082 600
Email: admin@atsiwlisnq.org.au
Mailing Address: PO Box 1062
Townsville QLD 4810
Website: <http://www.atsiwlisnq.org.au/index.htm>

Advice times: Monday to Thursday, 9am to 4pm.

9.1.4. Dispute Resolution Centre

This centre is located in Cairns and provides outreach mediation services in relation to neighbourhood and family disputes, relationship separation, multi-party disputes and tenancy disputes.

Contact details:

Phone: 4039 8742
Email: drc.fnq@justice.qld.gov.au

9.1.5. Lesbian Gay Bisexual Trans Intersex Legal Service Inc.

The Lesbian Gay Bisexual Trans Intersex Legal Service (LGBTI) Inc. provides free legal advice and assistance to LGBTI communities throughout Queensland.

A telephone advice service is provided to the regional and remote communities.

The LGBTI Legal Service Inc. provides advice in the following areas:

- Discrimination law;
- Family law (including surrogacy and parenting rights);
- Centrelink matters;
- Victim support;
- Civil law;
- Criminal law;
- Employment; and
- Administrative law.

Contact details:

Phone: 0401 936 232
Email: lgbti.legalservice@gmail.com
Address: 30 Helen Street
Newstead QLD 4006
Website: <http://www.lgbtilegalservice.org/>

9.1.6. Queensland Indigenous Family Violence Legal Service

The Queensland Indigenous Family Violence Legal Service (QIFVLS) provides free legal advice, information, referrals, casework and representation on family law and related areas including:

- Child protection;
- Divorce and separation;
- Child and spousal maintenance;
- Child contact and residency;
- Paternity and DNA testing;
- Domestic and family violence; and
- Victims of crime.

Advice is given by email, face-to-face meetings, drop-in consultations and telephone.

Contact details:

Phone: 1800 887 700 or 4030 0400
Email: help@qifvls.com.au
Address: 59 McLeod Street
Cairns QLD 4870
Website: <http://www.qifvls.com.au>

Opening Hours:

Monday to Thursday, 9am to 5pm

Friday, 9am to 4pm

9.1.7. Prisoners' Legal Service Inc.

The Prisoners' Legal Service provides specialist legal advice to adults who are incarcerated or are on parole. Key services provided by the Prisoners' Legal Service include:

- Case work and representation;
- Legal advice to inmates, parolees and their families;
- Information and referral;
- Financial counselling;
- Law reform; and
- Publications and self-help materials.

Contact details:

Phone: 3846 5074
Email: pls@plsqld.com
Website: <http://www.plsqld.com>

Opening Hours: Monday to Friday 9am to 5pm

Telephone advice times: Tuesday, Wednesday, Thursday 9am to 1pm to inmates of prisons.

Prisoners are able to access the service through the prison telephone system (ARUNTA) following these prompts:

Enter telephone a/c number (CIS number) then enter prisoner's own pin r then * (star) then # (hash) then 0 (zero) then 5 (five).

Wednesday 9am to 11am

Community Advice Line (07) 3846 3384 for family members and post release.

9.1.8. Queensland Advocacy Incorporated

Queensland Advocacy Incorporated (QAI) is a specialist disability and/or mental health advocacy service in the following areas of law:

- Restrictive practice;
- Capacity, guardianship and administration;
- Power of attorney and enduring power of attorney;
- Advanced health care directives, health care and life sustaining measures;
- Abuse and neglect; and
- Discrimination.

Contact details:

Phone: 3844 4200 or 1300 130 582
Address: 2nd Floor, South Central
43 Peel Street (Cnr Merivale Street)
South Brisbane QLD 4101
Website: <http://www.qai.org.au/>

Through the QAI, individuals are able to access the Mental Health Legal Service, the Human Rights Legal Service and the Justice Support Program.

9.1.9. Mental Health Legal Service (MHLS)

The MHLS offers case work and advice to people who may have matters before the Mental Health Review Tribunal.

9.1.10. Human Rights Legal Service (HRLS)

The HRLS provides case work and representation for individuals with impaired capacity and who are subject to restrictive practice and involuntary treatment.

Contact details:

Phone: 3844 4200

9.1.11. Queensland Public Interest Law Clearing House Incorporated

The Queensland Public Interest Law Clearing House Incorporated (QPILCH) operates as a legal referral and service organisation specialising in cases that have a civil law public interest. The service refers cases to pro bono firms and barristers.³⁰

QPILCH also offers free legal advice in the following areas.³¹

- Administrative law;
- Mental health law; and
- Information to those who are self-represented.

9.1.12. Self-Representation Service

The Self Representation Service provides free advice and assistance to parties who will be self-represented in matters before the Supreme and District Courts of Queensland, the Queensland Court of Appeal or the Queensland Civil and Administrative Tribunal.

The advice offered to self-represented parties can include:

- Commencement of proceedings;
- Information and advice on court and tribunal processes;
- Support to draft court and tribunal forms and documents;
- Assistance with preparation for trial and appeals processes; and
- Pro bono mediation referral service.

Contact details:

Self-Representation Service: State Courts

Phone: 3247 9000
Address: Level 1, Queen Elizabeth II Courts of Law Building,
415 George Street,
Brisbane, QLD, 4001

Self-Representation Service: Queensland Civil & Administrative Tribunal

Phone: 3006 2324
Address: Level 11, Bank of Qld Building,
259 Queen Street,
Brisbane, QLD, 4001

9.1.13. Administrative Law Clinic

The Administrative Law Clinic provides free legal services to people wishing to have government decisions reviewed. The clinic provides advice and opinions, drafts court and tribunal documents, conducts research, and advocates for legislative reform. The scope of services provided by the clinic include:

- Legal advice on judicial review of State and Federal government decisions;
- Matters before the Administrative Appeals Tribunal and the Queensland and Civil and Administrative Tribunal; and
- The clinic may also assist in matters related to internal review of government decisions, matters before the Social Security Appeals Tribunal and issues related to the right to information.

9.1.14. Mental Health Law Practice/Open Minds Legal Clinic

The Mental Health Law Practice provides free legal assistance to people with a mental illness and their families. There are a range of services offered by the Mental Health Law Practice, however they do not provide advice on criminal or family law matters. Legal advice and assistance is available for:

- Rights and issues related to the Mental Health Act (including Involuntary Treatment Orders, ECT applications, and Justice Examination Orders);
- Advocacy and assistance to clients in the preparation of matters before the Mental Health Tribunal; and

- Legal advice on Centrelink matters, consumer issues (including debt and loan agreements), employment, discrimination, fines (including those issued by the State Penalties and Enforcement Registry), housing and tenancy issues and matters related to police powers.

Contact details:

QPILCH Office

Phone: 3846 6317
Email: admin@qpilch.org.au
Mailing Address: PO Box 3631
South Brisbane QLD 4101
Website: <http://www.qpilch.org.au/default.asp>

9.1.15. Tenants' Union Of Queensland

The Tenants' Union of Queensland (TUQ) provides free advice to residential tenants in Queensland. A range of services are available to Aboriginal and Torres Strait Islander tenants including information and fact sheets written in both English and Creole. An Indigenous Tenant Education Program (ITEP) also operates out of the Cairns office and provides outreach services to Aboriginal and Torres Strait Island tenants throughout the Far North Queensland region. Advice is generally only offered by telephone.

Contact details:

Phone: 1300 744 263 (State-wide) or 4031 4409
Email: nqmail@tuq.org.au
Address: 208 McLeod Street
Cairns QLD 4870
Website: <http://www.tuq.org.au>

Advice times:

State-wide service: Monday – Friday, 9am to 4pm and until 7pm on Tuesday and Wednesday.

North Queensland Office: Tuesday & Thursday, 2pm to 5pm.

9.1.16. Women's Legal Service

The Women's Legal Service provides legal advice and assistance to women on a range of legal issues but specialises in family law and domestic violence related issues.

The Women's Legal Service takes a particular interest in issues related to Women, Children, Lesbian, Gay, Bisexual, Transgender and Intersex individuals and groups in the following areas of law:

- Family law (including contact and residency, child and spousal maintenance, divorce and separation);
- Child protection;
- Credit and debt;
- Domestic and family violence;
- Employment;
- Paternity;
- Centrelink;
- Property;
- Victims of crime;

- Crimes against the person; and
- Wills and estates.

Contact details:

Phone: 3392 0670
Email: admin@wlsq.org.au
Address: 387 Ipswich Road
(Entrance In Ponsonby Street)
Annerley QLD 4103
Website: <http://www.wlsq.org.au>

Advice times:

Outside of Brisbane:

Phone: 1800 677 278
Monday to Thursday 9.30am to 1.30pm, for clients outside Brisbane only.

Rural Regional & Remote:

Phone: 1800 457 117

Tuesday 9.30am to 1.30pm

9.1.17. Youth Advocacy Centre

The Youth Advocacy Centre provides a number of free legal resources and support services to young people aged 17 years and under. The service is located in Brisbane and does not visit regional centres; however, over-the-telephone legal and other advice can be provided.

Contact details:

Phone: 3356 1002
Email: admin@yac.net.au
Address: 196 Newmarket Road
Wilston QLD 4051
Website: <http://www.yac.net.au>

9.1.18. Youth Justice

Youth Justice Service Centres are responsible for supervising young people involved in the Youth Justice system. This includes young people subject to bail with conditions, young people referred to a youth justice conference and young people who are subject to a community based order such as a probation order, community service order intensive supervision order, conditional release order, or a supervised release order. Youth Justice staff work with young people and their families to address the factors that contribute to their offending behaviour and encourage young people to build positive connections with their community.

When a young person is placed on an order, the Youth Justice Service will undertake an assessment of the young person. This assessment will identify a young person's level of risk and the appropriate intervention plan to address their offending and support needs. In addition to assisting young people to meet the statutory requirements of their court order, Youth Justice Services engage young people in a range of programs to address the diverse risks and needs present in their lives. The interventions provided to young people involved in the Youth Justice system are across four categories including:

- supervision and monitoring of compliance with court orders
- support services
- developmental interventions
- offence focussed interventions such as Changing Habits and Reaching Targets (CHART) and Aggression Replacement Training (ART).

CHART is a 12 module program for young people assessed as moderate to high risk of reoffending. Six core modules of CHART include:

- mapping offences;
- motivation to change;
- thinking and offending;
- problem solving;
- lifestyle balance; and
- relapse prevention.

The last six elective modules of CHART are to be matched to the young person's assessed needs. These are offence specific modules responding to issues such as drug and alcohol, motor vehicle offending and violence. The modules take between 10 minutes and 1 hour to deliver.

Aggression Replacement Training (ART) is used in Queensland Youth Justice Services and Detention Centres to respond to young people who exhibit violent behaviours or have been found guilty of a violent offence. The three components of ART are:

- **Skill streaming** (behavioural component): Designed to teach the young person effective social skills aimed at replacing aggressive behaviour.
- **Anger Control Training** (emotional component): Designed to reduce the frequency of anger arousal and teach techniques of self-control when anger is aroused.
- **Moral Reasoning Training** (cognitive/values component): The ability to take the perspective of another person and use moral decision making is delayed in antisocial and chronically aggressive youth. The goal of this component is to teach participants these skills and remediate existing moral developmental delays..

Horn Island is serviced by the Rural and Remote Youth Justice Service (YJS). YJS staff operate on a fly in fly out basis. There is no permanent office on the island.

YJS staff attend court sitting days on the island and when young people are subject to Intensive Supervision Orders, Conditional Bail Program or Conditional Release Orders, a fortnightly service occurs. YJS staff will visit the community at least once per month for all other orders.

The YJS work collaboratively with a number of government agencies (such as Education Queensland, Queensland Health, Queensland Police Service and Child Safety Services) and non-government agencies in the human service field.

Contact details:

Rural and Remote Youth Justice Service
Phone: 4048 9802
Address: 277 Mulgrave Road
Cairns QLD 4870

9.2 Probation and Parole

A Probation and Parole team servicing the Torres Strait Islands is located on Thursday Island.

Contact details:

Phone: 4090 2048
Address: Level 1
37 – 45 Douglas Street
Thursday Island QLD 4875

9.3 Queensland Corrective Services

Queensland Corrective Services (Probation and Parole) delivers specific programs to address individual offending behaviours. The frequency of the programs in the community will depend on participant numbers and resources.

Ending Offending Program - This program can be delivered in either a community or custodial setting. It utilises cognitive behaviour therapy to modify drinking and offending behaviour for Aboriginal and Torres Strait Islander people.

Ending Family Violence Program - This is an intervention aimed at Indigenous offenders who have been convicted of violence related offences within their families or community.

9.3.1. Adult Offenders

Throughout Queensland there are a number of correctional facilities used to house female and male offenders. The locations and details for each facility are available from

http://www.correctiveservices.qld.gov.au/About_Us/The_Department/Custodial_Corrections/index.shtml

9.3.2. Youth Offenders

Details of youth detention facilities in Queensland are available from <http://www.qld.gov.au/youth/being-safe-knowing-your-rights/about-youth-detention/>.

9.4 Emergency

9.4.1. Queensland Police Service

Horn Island has a permanent police station on the island, from which two Queensland Police officers, one police liaison officer and four Aboriginal and Torres Strait Islander police officers operate.

The Australian Federal Police also play an active role in the Torres Strait, working with the Queensland Police Service in relation to customs and border protection against illegal entry into Australia.

Contact details:

Queensland Police Service

Horn Island Station: 4069 1377
Thursday Island Station: 4069 1520

Australian Federal Police

Thursday Island Office: 4069 1899

9.4.2. Queensland Fire and Rescue Service

Horn Island falls within the Queensland Fire and Rescue Service Far Northern Region, which is based in Cairns. There is also a base on Thursday Island for the Far Northern Region. While there is no fire and rescue service based permanently on the island, fire audits of homes can be booked through the Queensland Fire and Rescue Service under the 'Safehome' initiative.

This initiative aims to eliminate fire and safety hazards in and around homes by conducting fire audits. Where areas are serviced by volunteer fire fighters, or lack an operational fire service, residents can phone 13 QGOV (13 74 68) or book online to organise to have a Safehome kit and a bushfire preparedness package sent to them in the mail.

Queensland Fire and Rescue Service, Far Northern Region, Thursday Island Office.

Contact details:

Phone: 4069 1275
Address: Neville Gully Road
Thursday Island QLD 4875

9.4.3. Queensland Ambulance Service

A ground transport vehicle, owned by the Torres Strait Island Regional Council, is the first point of call for emergencies on Horn Island. When air transport is needed, the Royal Flying Doctor Service provides patient transport to Cairns and Queensland Health provides a medivac to Thursday Island.

Under the *Ambulance Service Act 1991*, the Queensland Ambulance Service is also in the process of expanding a First Responders Group on the island. This will be a group of members of the community that volunteer to undertake training in basic life support skills. Their role will be to respond to community accidents or medical emergencies and provide first aid until medical care arrives.

Torres Strait Ambulance is the division of the Queensland Ambulance Service that operates in the Torres Strait. This service operates from Thursday Island Ambulance Station and Horn Island Field Office. Thursday Island Station is staffed by five paramedics on a rotating roster, who respond to ambulance calls on Thursday Island and the outer islands.

Torres Strait Ambulance, Horn Island field office contact details:

Phone: 0428 157 615
Address: 28 Nawie Street
Horn Island QLD 4875

9.4.4. State Emergency Service

The SES is operational in this area, however they currently lack equipment to support the community's needs.

9.4.5. Maritime Safety

Australian Maritime Safety Authority was established under the Australian Maritime Safety Authority Act 1990 as an Australian Government authority in the Infrastructure and Transport Services portfolio.

AMSA is Australia's national safety agency with a primary role in maritime safety, protection of the marine environment and aviation and maritime search and rescue. AMSA is the National Regulator for, and is largely self-funded through, levies on the commercial shipping industry. In the Torres Strait, as

well as regulation and safety operation of Commercial Shipping and Domestic Commercial Vessels, AMSA is a primary partner in the Torres Strait Marine Safety Program.

Other information specific to the Torres Strait such as Torres Strait Particularly Sensitive Sea Area (PSSA) and Great Barrier Reef and Torres Strait Vessel Traffic Service (REEFVTS) can be found on the www.amsa.gov.au website.

Contact Details:

Phone: 4090 3079
Address: Shop 2, 80-82 Douglas Street,
Thursday Island Qld 4875

Maritime Safety Authority (MSQ) introduced the Torres Strait Marine Safety Program in July 2006 and the Australian Maritime Safety Authority (AMSA), Torres Strait Regional Authority (TSRA), Queensland Police Service, TAFE, Islanders Board of Industry and Service (IBIS), Australian Marine Environment Protection Association (AUSMEPA) and other agencies are partners in this program.

The program objectives are to reduce the number of incidents of lost seafarers in the Torres Strait; increase the chances of survival of lost seafarers; increase community safety and achieve outcomes through partnerships with communities, industry and government agencies.

Other aspects of this very well supported program are the EPIRB exchange program; BoatSafe Course; Vessel Census; Safer Straits readers, etc.

As part of the program, the Grab Bag Scheme allows community members to borrow bags, which contain mandatory safety equipment, such as EPBIRB, flares, torch, signalling mirror, information booklets, fuel requirements; stickers; AIS Class B Unit VHS Transmitting Device, life jackets etc) when travelling by boat.

Further information on this particular program is available on the www.msq.qld.gov.au website.

Contact Details:

Phone: 40692190
Address: P O Box 109, (Hastings Street,
Thursday Island Qld 4875

Queensland Water Police respond in the first instance and co-ordinate all search and rescues in this region.

Contact Details:

Phone: 40691520
Address: Douglas Street,
Thursday Island Qld 4875

9.5 Health

9.5.1. Thursday Island Hospital

Ngarupai does not have its own medical facilities and health services must be accessed from Thursday Island. A full list of Thursday Island Hospital services is available from http://www.health.qld.gov.au/services/torresstrait-np/torres_ti_hosp.asp.

The Royal Flying Doctor Service works closely with Queensland Health and other health related service providers in the Torres Strait region to provide services specifically targeting women's and men's health care needs. Further information about their services is available from <http://www.flyingdoctor.org.au/default.aspx>.

9.6 Mental Health

Queensland Health has an acute mental health team based on the adjacent Thursday Island. A family support team and substance abuse services are also provided. Further information about these outreach services can be obtained by contacting Thursday Island Primary Health Care Centre.

Lifeline also provides people of the Torres Strait with phone-in and online access to crisis support, suicide prevention and mental health support services.

9.7 Drug and Alcohol Rehabilitation Facilities

Rehabilitation facilities are not available on Horn Island, however there are a number of services that provide outreach to the islands.

Located on Thursday Island, the Mura Kosker Sorority provides limited counselling services to the Torres Strait. Further, Queensland Health workers in Bamaga in the Northern Peninsula Area and on Thursday Island provide support to this region through the Alcohol, Tobacco and Other Drugs (ATODS) program. This service can be accessed through the local health facility.

Alcoholics Anonymous support is available on Thursday Island.

Contact details:

Phone: 4051 2872
Email: aacairns@bigpond.com

9.8 Disability

9.8.1. Disability Services Queensland

Disability Services Queensland has an office on Thursday Island that can provide detailed information about disability services available in the Torres Strait.

Contact details:

Phone: 4069 2829
Address: 136 Douglas Street
Thursday Island QLD 4875

9.8.2. Home and Community Care

Home and community care services for people with disabilities and their carers, are provided through the Outer Islands Home and Community Care Project on Thursday Island. This project provides limited allied health services, respite care, domestic assistance, meals, home maintenance and home modifications.

Contact details:

Phone: 4069 1120
Email: annie.ahmat@icc.qld.gov.au

9.8.3. Malu Os

Children and young people with a disability are supported at school through Malu Os, a Special Education Unit of Tagai State College. Malu Os teachers travel to all islands in the Torres Strait to provide Special Education support to students with a disability and their class teachers.

9.8.4. Port Kennedy Association (PKA) Flexi Respite Service

This is a flexi respite service supplier providing a range of flexi respite support and services from their branch on Thursday Island to Thursday, Horn and Hammond Islands.

Contact details:

Phone: 4069 1394
Address: 64-66 Douglas Street
Thursday Island QLD 4875

9.9 Aged Care

There are a number of services aimed at supporting the needs of older persons or those with higher care needs on Horn Island. The Australian Government provides 15 community aged care packages across Horn Island, Thursday Island, Prince of Wales and Hammond Island.

Aged care services accessible on nearby Thursday Island include:

- Home and community care services such as social support and domestic assistance, and
- Residential care, limited centre based and in home respite care at the Star of the Sea Nursing Home.

The Older Persons Action Program offered by Mura Kosker Sorority also assists senior members of the community to increase social contact and maintain independent living skills. This program is available for people aged over 50 years.

Mura Kosker Sorority contact details:

Phone: 4069 1663

9.10 Education and Training

9.10.1. Early Childhood Education and Care

Nurapai Kazil Centre operates Monday to Friday from 7am to 6pm. The centre offers long day care for children up to school age, as well as a playgroup, after school and vacation care.

Contact details:

Phone: 4069 2344
Address: 30 Nawai Street
Horn Island QLD 4875

The two key early childhood programs operating across the Torres Strait are the:

Let's Read Program: an early literacy program aimed at supporting the needs of children aged zero to five years. This is a joint initiative between the Torres Strait Island Regional Council and the Department of Education, Training and Employment.

Strait Start for the Torres Strait: a community driven program for children aged zero to three years aimed at promoting parental engagement and local capacity building. The program is supported by the Department of Education, Employment and Workplace Relations and the Torres Strait Islanders Regional Education Council.

9.10.2. Primary and Secondary Education

In 2007, the Torres Strait's 17 State-run schools were amalgamated to form Tagai State College, which today continues to effectively deliver education to children and young people across the Torres Strait.

The Horn Island Campus of Tagai State College offers pre-preparatory to year seven classes.

Tagai's syllabus aims to achieve a number of positive and inclusive educational outcomes through what is known as Yumi education. This refers to a curriculum that is relevant to the region and built on Torres Strait language and culture. Yumi education is evident through Tagai's programs which include:

- Early years and Montessori program;
- Flying Start Program;
- Growing Our Own Strategy;
- Healthy Lifestyles Program;
- Sport and Recreation Program;
- Science Priority and Horticulture in Schools Programs;
- Student attendance strategies; and
- A language and culture syllabus.

Students at the school generally communicate in Yumpla Tok, Kala Lagaw Ya and English. Papuan languages are also widely understood throughout the school community.

Tagai State College offers an Aboriginal and Islander Tertiary Aspiration Program, which is a university pathways program for students in years four to nine. Employment pathway strategies are also offered through the college in partnership with James Cook University and Tropical North Queensland Institute of TAFE.

Horn Island campus contact details:

Phone: 4069 2124
Email: the.principal@horniclass.eq.edu.au

There are no secondary schools on Horn Island and many students attend the Tagai State College Secondary Campus on Thursday Island, which has supervised student living accommodation. Other students attend boarding schools at various locations on the mainland and some may live with relations whilst they attend secondary school.³²

Further information about Tagai State College can be obtained by contacting the Thursday Island campus, which is the administrative centre for the college.

Contact details:

Phone: 4030 6333
Email: contact@tagaisc.eq.edu.au
Postal: PO Box 117
Thursday Island QLD 4875

The Cairns School of Distance Education is also available to students in the Torres Strait. This is a Queensland State school offering preparatory through to year 12 through individualised student programs.

Contact details:

Phone: 4080 9111
Email: admin@cairnssde.eq.edu.au
Postal Address: PO Box 7092
Cairns QLD 4870

9.10.3. TAFE and Vocational Studies

Tagai TAFE is a joint initiative between Tagai State College and Tropical North Queensland TAFE.³³ The TAFE is open 8.30am to 4.30pm Monday to Wednesday, 10.30am to 4.30pm Thursday and 8am to 4pm on Friday.

Contact details:

Phone: 4069 2200
Address: 19 Aplin Street
Thursday Island QLD 4875

9.10.4. University

James Cook University (JCU) has a campus on Thursday Island. JCU offers a range of employment, educational, training and professional development opportunities through their range of courses offered internally and externally.

JCU is also a participant in the Remote Area Teacher Education Program (RATEP), a community-based Aboriginal and Torres Strait Islander Teacher Education Program. The program is a joint initiative between the Department of Education, Training and Employment, Tropical North Queensland Institute of TAFE and JCU, and aims to deliver teacher education courses to Indigenous students (based primarily in remote communities).

This is achieved by basing tertiary education facilities in remote Aboriginal and Torres Strait Islander communities and utilising computer technology to present courseware on CD-ROM and online. Course content is designed to be culturally appropriate and on-site teacher coordinators are employed as a means of providing academic and administrative support for students.

There are RATEP centres currently located at the Tagai State College campuses on Murray, Thursday and Badu Islands.

The Thursday Island JCU Campus offers several Bachelor degrees, including:

- Bachelor of Education (Early Childhood);
- Bachelor of Nursing Science; and
- Bachelor of Nursing Science (Graduate).

Contact details:

Phone: 4069 2670
Address: 70 Victoria Parade
Thursday Island QLD 4875
Website: <http://www-public.jcu.edu.au/about/campuses/thursdayisland/index.htm>

9.10.5. Scholarships

The Torres Strait Regional Authority provides information about several scholarships to those wishing to pursue educational and training opportunities.

Assistance with Tertiary Education Scheme

This scheme aims to support eligible Torres Strait Islanders pursuing an undergraduate degree at a mainland university campus.

Torres Strait Youth Leadership Scholarship

The Australian Rural Leadership Foundation offers courses aimed at developing the skills of potential leaders. The TSRA offers scholarships to eligible candidates wishing to participate in courses offered.

Morey Scholarship

The scholarship was established to support eligible women candidates to pursue tertiary education.

Governor-General Indigenous Student Teacher Scholarship

A scholarship is available from the Governor-General's Office to assist Torres Strait Islander women and men to undertake tertiary qualifications in teaching.

Australian Indigenous Education Foundation Scholarship Program

This scholarship is offered by the Australian Government for students attending boarding school and to assist with career pathways.

9.11 Employment Services

The following employment and job-skills related services can be accessed by people of Horn Island:

My Pathways : all job seekers

Contact details:

Phone: 4090 3311
Email: thursdayisland@itecemployment.com.au
Address: 26 Victoria Parade
Thursday Island QLD 4875
Email: cape@itecemployment.com.au

9.12 Children and Youth

9.12.1. Torres Shire Council Youth Council

The Youth Council plays an important role in dealing with the issues facing youth in the Torres Shire, such as alcohol and substance abuse, boredom, unemployment, lack of facilities and general juvenile justice issues. Some of the key responsibilities³⁴ of the Youth Council are to:

- Represent the interests of Torres Shire youth and network with other youth bodies in the Torres Strait;
- Be involved in the planning of the Torres Shire's social, economic, environmental, cultural, political and spiritual aspirations by negotiating with government and non-government agencies on behalf of young people of the area;

- Organise youth activities in the region; and
- Liaise with Council and gain leadership, political and formal meeting experience.

Further information can be obtained from: <http://www.torresyouth.com.au/home>.

9.12.2. Child Safety

Queensland Health has a Child Protection Liaison Officer based on Thursday Island on Douglas Street who provides outreach services to the other islands on an as needs basis. There is also a Child Safety Service Centre located on Thursday Island offering various outreach programs in relation to child protection, domestic violence, drugs, alcohol, homelessness, neglect, disability and sexual assault.

Contact details:

Phone: 4212 1101
Address: 37 Douglas Street
Thursday Island QLD 4875

The Recognised Entity for Horn Island is the Port Kennedy Association (PKA). PKA is one of 13 Recognised Entities (REs) throughout Queensland. REs are community-controlled organisations and work closely with the Department of Communities (Child Safety Services). The role of the RE is to provide Aboriginal and Torres Strait Islander perspectives on decisions made by Child Safety Services in relation to Indigenous families who have come in contact with the child protection system.

Contact details:

Port Kennedy Association
Phone: 07 4069 1394
Address: 64-66 Douglas Street
Thursday Island QLD 4875

9.12.3. Bravehearts Program

This program is phone-in and is delivered through schools, providing counselling and information to children and young people who have experienced, or are at risk of, sexual assault.

Contact details:

Phone: 1800 BRAVE 1 (1800 272 831)
Website: <http://www.bravehearts.org.au>

9.12.4. Indigenous Youth Leadership Program

Sponsored by the Australian Government, the Indigenous Youth Leadership Program provides scholarships for Indigenous youth to attend high performing secondary schools or universities and promote leadership development opportunities.

9.12.5. Indigenous Youth Mobility Program

This program is aimed at helping young Indigenous people in remote areas move away from home to gain skills that will help them get employment in their community or elsewhere. The nearest host location to the Torres Strait for this program is at Career Employment Australia in Cairns.

9.13 Men

9.13.1. Indigenous Men's Leadership Program

Sponsored by the Australian Government, the Men's Leadership Program brings together Indigenous men from around Australia to discuss issues impacting their communities. The program is designed to promote the development of personal leadership skills by supporting the needs, aspirations and commitments of Aboriginal and Torres Strait Islander men in their communities.

9.14 Women

9.14.1. Indigenous Women's Leadership Program

Sponsored by the Australian Government, the Women's Leadership Program brings together Indigenous women from around Australia to discuss issues impacting their communities. The program is designed to promote the development of personal leadership skills by supporting the needs, aspirations and commitments of Aboriginal and Torres Strait Islander women in their communities.

9.14.2. Women's Group

Horn Island's women's group are actively involved in housing, children's and women's issues on the island.

9.15 Family Support

9.15.1. Lena Passi

This is a women's shelter but also provides court support to victims of domestic violence in the Torres Strait. The service is based on Thursday Island and provides outreach to other islands.

Contact details:

Phone: 4069 2534

9.15.2. Mura Kosker Sorority

Family support and counselling services are available through this service, which is located on Thursday Island. The Office for Early Childhood Education and Care provides funding to Mura Kosker Sorority to provide crisis care, accommodation services and support to Child and Family Support workers. This is done through the implementation of early intervention strategies and enhancing the capacity of parents to provide care and support to their children.

Contact details:

Phone: 4069 1663
Email: manager@murakosker.org.au
Address: Po Box 148
Thursday Island QLD 4875

9.15.3. Cape York/Gulf Remote Area Aboriginal and Torres Strait Islander Child Care Advisory Association

This is the peak advisory body on children and issues related to families in the Cape and Gulf regions. They provide a number of services including support, education and an advisory network, crisis accommodation, remote area child placement and family support services.

Child, youth and family counselling services are also available for those families experiencing domestic violence. Child and family support workers are located on Thursday Island.

Contact details:

Phone: 4030 0900
Email: info@raatsicc.org.au
Address: Level 2, 88 Abbott St
Cairns QLD 4870
Website: <http://www.raatsicc.org.au>

9.15.4. DV Connect

This is a domestic and family violence telephone service available to both men and women.

Women's Line, 24 hours per day, seven days per week:

Phone: 1800 811 811

Men's Line, 9am to midnight, seven days per week:

Phone: 1800 600 636.

9.15.5. Cairns Regional Domestic Violence Service

This service is based in Cairns and offers counselling (adult, child and youth) and court support. Clients are provided with assistance in finding out information about, or making, domestic violence protection orders, and are assisted in court processes and protocols. The service is funded by the Queensland Department of Communities, Child Safety and Disability Services.

Contact details:

Phone: 4033 6100
Email: office@dvcairns.org
Website: <http://www.dvcairns.org>

9.15.6. Domestic Violence Programs

The Queensland Police Service delivers 'Walk Away, Cool Down', a program which targets domestic violence and anger management. During Domestic Violence Month, the Queensland Police Service also works closely with Mura Kosker Sorority to provide community information and education around domestic violence issues.

9.15.7. Relationships Australia

Relationships Australia operates a Family Relationships Centre on Thursday Island which offers counselling services. The centre is open Monday to Friday, 9am to 5pm but is closed the first week of each month. Family dispute resolution is offered on Monday, Tuesday and Wednesday of every second

week in the month. Relationship counselling is offered on the Monday, Tuesday and Wednesday of every third week in the month. Residents of Horn Island can access these services over the phone.

Contact details:

Phone: 1300 364 277
Address: 82 Douglas Street
Thursday Island QLD 4875

9.16 Arts, Library and Community Information

9.16.1. Torres Strait Heritage Museum and Art Gallery

This facility is located at the Gateway Resort on Horn Island and includes a museum and art gallery. The museum has over 400 photos of veterans and displays information about the Torres Strait pearl diving era and Indigenous history. Tours also operate from the museum.

Contact details:

Phone: 4069 2222

9.16.2. Dance

Dance is a major part of cultural life in the Torres Strait and each of the islands has its own distinctive dances. Traditional dance also forms a part of the arts curriculum at the local school.

9.16.3. Torres Strait Islands Artists

The Torres Strait Regional Authority provides funding for local artists to participate in their Culture, Arts and Heritage Program. This program aims to contribute to the cultural heritage goal expressed in the *Torres Strait and Northern Peninsula Area Regional Plan 2009-2029*, to 'protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage'.

9.16.4. Radio

Torres Strait Islander Media Association – 1260AM, delivers approximately 80% of all their programs in Torres Strait Creole. The station aims to provide positive and informative community information to the local community.

107.1FM, Townsville Aboriginal and Island Media Association, is Australia's first 24-hour, seven days per week Indigenous radio station. It provides broadcasting to a number of remote Indigenous communities and most islands throughout the Torres Strait.

9.16.5. Gab Titui Cultural Centre

Gab Titui Cultural Centre is an important cultural hub for communities in the Torres Strait. The centre is operated by the TSRA and is located on Thursday Island. Supporting more than 70 artists from the Torres Strait and Northern Peninsula Area, Gab Titui is also a keeping place for Torres Strait historical artefacts. Through the Gab Titui Arts Material Project, the centre sells art materials to local Indigenous artists at cost price. Further information is available from <http://www.gabtitui.com.au>.

9.16.6. Cairns Events

The Cairns Indigenous Art Fair is a significant event for communities in the Cape, with many local artists, musicians and dancers taking part in the annual three-day Cairns event. The event usually features art from 15 Indigenous art centres and nine galleries, children's programs, films about Indigenous life and culture, talks by artists and dance workshops. This event plays a key role in the

exposure of Indigenous art both nationally and internationally. Further information is available from <http://www.ciaf.com.au/>.

Also of significance is Umi Arts, which has an annual program of events aimed at strengthening and protecting far north Queensland's Indigenous culture. Based in Cairns, they have an art gallery, retail shop and project space which is used for music, dance and arts workshops. Further information is available from <http://www.umiarts.com.au>.

9.17 Sport and Recreation

There is a full-time sport and recreation officer position on Horn Island.

The Torres Strait Youth Recreational Sporting Association also runs and provides funding for various sporting activities across all the Torres Strait Islands.

Contact details:

Phone: 4069 2484

9.17.1. Remote and Indigenous Hockey

The Migi Kokan Cup is an annual hockey competition between teams from the Torres Strait and the Northern Peninsula Area. Held in November of each year, the Remote and Indigenous Hockey program aims to increase the skills of participants. Opportunity exists to participate in squads that travel to compete in international competitions.

Contact details:

Torres Strait

Local Coordinator: David Bell
Phone: 4069 4125

Cape York

Regional
Coordinator: Wes Ferns
Phone: 4053 5400
Email: wes_ferns@hotmail.com
Address: PO Box 73 N
Cairns North Qld 4870

General Enquires: Julie McNeil
Phone: 4053 5400 or 0418 880 147
Email: julie.mcneil4@bigpond.com
Address: PO Box 73 N
Cairns North Qld 4870

Further information is available from the Remote and Indigenous Hockey website: <http://www.remotehockey.com>.

9.17.2. Football

The Kaiwalagal Rugby League Club holds two rugby league competitions in the Torres Strait: the 'Island of Origin Football Competition', held on Badu Island in July each year, and the 'Torres Strait Cup', held on Thursday Island each year.

AFL Cape York also offers a number of scholarships for students from the Torres Strait. Further information is available from <http://www.aflcapeyork.com.au>.

9.17.3. IBIS Store

IBIS (Islanders Board of Industry and Service) Stores are located in 16 communities throughout the Torres Strait, including Horn Island. There is also one located on the mainland in Bamaga. IBIS is the trading name of the Island Industries Board (IIB), which is a statutory authority governed by the *Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Act 1984*³⁵

IBIS Stores function as a community's supermarket, providing good quality, nutritious food at the lowest possible prices. They also play an important role in the community in generating job opportunities and promoting health eating.

Contact details:

Phone: 4214 7020
Website: <http://www.ibis-ti.org>

10. Getting to Horn Island

10.1 Air Service

Horn Island Airport is the only domestic airport in the region and acts as the hub to the southern islands.

Operated by the Torres Shire Council, this airport has an all-weather landing strip where airlines operate regular services to the outer islands. On-site amenities include a bathroom, telephone and kiosk. Horn Island Airport has limited parking and prearranging a space is recommended.

A number of private companies offer flights throughout the Torres Strait.

10.2 Ferry Service

All islands surrounding Thursday Island are serviced by ferry connections that link in with Horn Island and the airport.

10.3 Quarantine Restrictions

Specific quarantine restrictions apply to the Torres Strait. You may wish to contact the Australian Quarantine and Inspection Service before your visit to obtain the latest information about quarantine laws.

Contact details:

Phone: 4069 1185 (Thursday Island)
Email: cdo@aqis.gov.au
Website: <http://www.daff.gov.au/aqis/quarantine/naqs>

11. Once on Horn Island

11.1 Who to contact if you have questions about your visit

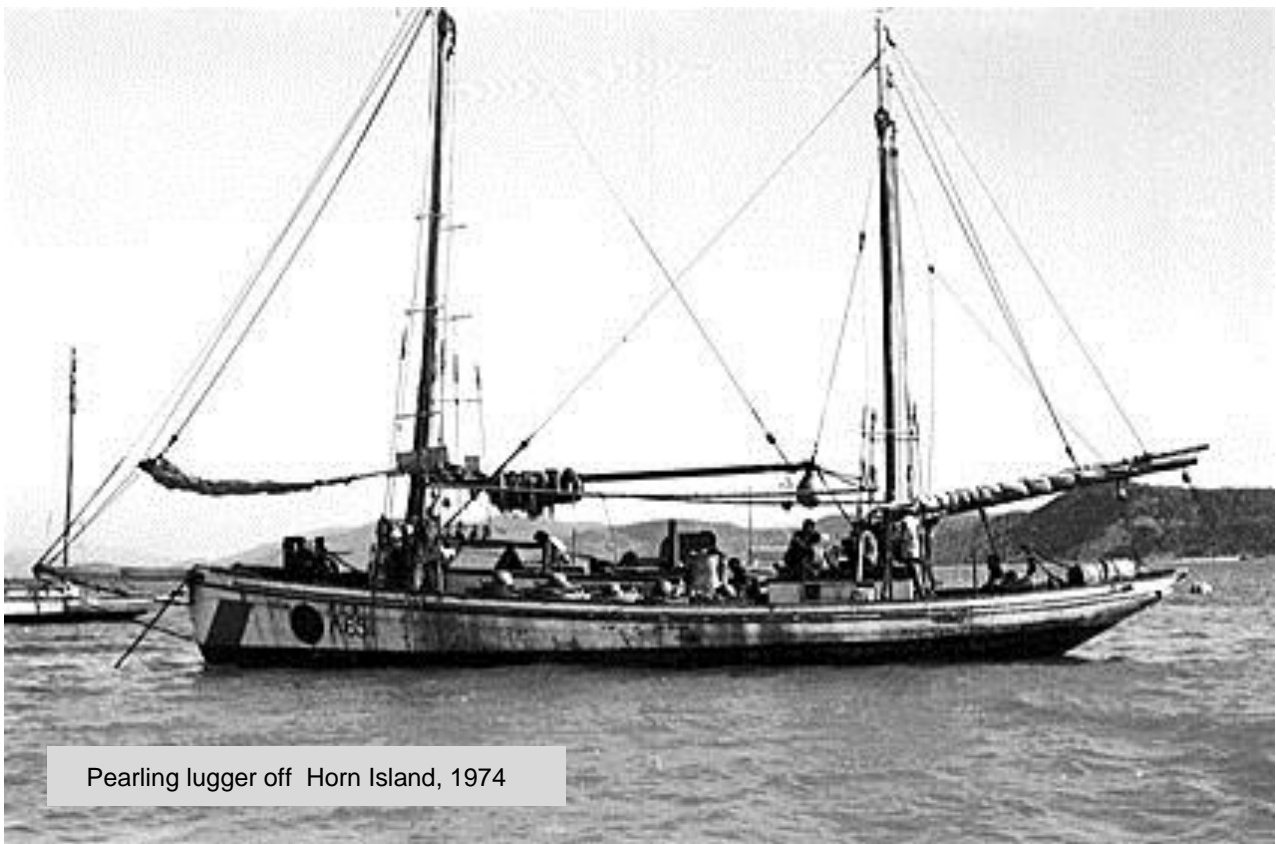
The Department of Aboriginal and Torres Strait Islander and Multicultural Affairs' Thursday Island Service Centre and the Torres Shire Council will be able to provide you with up-to-date information regarding government and community activities which may be relevant to your visit.

11.1.1. Torres Regional Office

Manager: Gil Hailey
Phone: 4083 1001
Email: gil.hailey@atsima.qld.gov.au
Address: Level 1, Torres Haus,
46 Victoria Parade
Thursday Island QLD 4875

11.1.2. Torres Shire Council

Phone: 4069 1336
Address: 68 Douglas Street
Thursday Island 4875
Postal Address: PO Box 171
Thursday Island QLD 4875
Website: <http://www.torres.qld.gov.au/home>



Pearling lugger off Horn Island, 1974

12. Bibliography

12.1 Legislation

12.1.1. Imperial

Colonial Boundaries Act 1895

12.1.2. Commonwealth Legislation

Aboriginal and Torres Strait Islander Commission Act 1989

Native Title Act 1993

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12.1.3. Queensland Legislation

Current

Queensland Coast Islands Act 1879

Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Act 1984.

Queensland Statutes (1963) vol 2, 712

Repealed

Aboriginal Protection and Restriction of the Sale of Opium Act 1897

Community Services (Aborigines) Act 1984

Community Services (Torres Strait) Act 1984

Local Government Act 1993

12.2 Cases

Akiba on behalf of the Torres Strait Islanders of the Regional Sea Claim Group v State of Queensland (No 2) [2010] FCA 643

Commonwealth of Australia v Akiba on behalf of the Torres Strait Islanders of the Regional Seas Claim Group [2012] FCAFC 25

Kaurareg People v Queensland (2001) 6 AILR 41; [\[2001\] FCA 657](#)

Mabo v Queensland (No 2) (1992) 175 CLR 1

Wacando v Commonwealth (1981) 148 CLR 1

12.3 Books, Journal Articles and Theses

M Flinders, *A Voyage to Terra Australis*, (W Bulmer and Co, London, 1814)

J Foley, *Timeless Isle, An Illustrated History of Thursday Island* (Torres Strait Historical Society, Thursday Island, 2003)

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R Marks, *Queensland Airfields, World War Two, 50 Years On* (R and J Marks, Brisbane, 1994)

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J Singe, *The Torres Strait, People and History* (University of Queensland Press, St Lucia, 1979)

12.4 Government Reports and Gazettes

Queensland, *Queensland Government Gazette*, 22 November 1890, vol.51, no.85

E Brier, *Civil Defence During World War II* (Queensland Government, Department of Main Roads, 2002)

12.5 Queensland State Archives

Queensland State Archives, Colonial Secretary's Office, Series SRS 5253, Inwards Correspondence, Item COL /A153, 71/524, Correspondence concerning the murder of the crew of the 'Sperwer' on Prince of Wales Island in April 1869

12.6 Newspaper Articles

Author unknown, murder of the crew of the 'Sperwer', *Brisbane Courier*, 27 November 1869

'Horn Island Goldfield', *The Queenslander*, 16 May 1896

'Horn Island' *The Queenslander*, 28 December 1907

12.7 Internet Resources

Australia, Australian Bureau of Statistics, *2011 Horn Island Census Community Profiles* (2012) http://www.censusdata.abs.gov.au/census_services/getproduct/census/2011/communityprofile/IL0C30700102?opendocument&navpos=230 at 18 October 2012

Australia, Torres Strait Regional Authority (2009) *Torres Strait and Northern Peninsula Area Regional Plan: Planning for our future: 2009 to 2029* http://www.tsra.gov.au/_data/assets/pdf_file/0018/1773/ts-npa-rp-09-29.pdf at 14 January 2013

Queensland, *Mina mir lo ailan mun: Proper Communication with Torres Strait Islander people*, Department of Aboriginal and Torres Strait Islander Policy and Development <http://www.datsima.qld.gov.au/atsis/everybodys-business/mina-mir-lo-ailan-mun-proper-communication-with-torres-strait-islander-people> at 16 January 2013

12.8 Websites

Aboriginal and Torres Strait Islander Legal Services at <http://www.atsils.com.au>

Aboriginal and Torres Strait Islander Women's Legal and Advocacy Service at <http://www.atsiwas.com.au>

Australia, Australian Bureau of Statistics at <http://www.abs.gov.au>

Australia, Department of Agriculture, Fisheries and Forestry at <http://www.daff.gov.au>

Australia, Department of Employment, Education and Workplace Relations, Youth Mobility Program at <http://deewr.gov.au/indigenous-youth-mobility-program-iymp>

Australia, National Native Title Tribunal at <http://www.nntt.gov.au>

Australia, Torres Strait Regional Authority at <http://www.tsra.gov.au>

Australian Football League Cape York at <http://www.aflcapeyork.com.au>

Bravehearts at <http://www.bravehearts.org.au>

Cairns Indigenous Arts Fair at <http://www.ciaf.com.au>

Cairns Region Domestic Violence Service at <http://www.dvcairns.org>

Cape York/Gulf Remote Area Aboriginal and Torres Strait Islander Child Care Advisory Association Inc at <http://www.raatsicc.org.au>

Gab Titui Cultural Centre at <http://www.gabtitui.com.au>

Indigenous Legal Service Queensland Limited at <http://www.ilsqld.com.au>

Islanders Board of Industry and Service at <http://www.ibis-ti.org>

James Cook University Thursday Island Campus at <http://www-public.jcu.edu.au/about/campuses/thursdayisland/index.htm>

Legal Aid at www.legalaid.qld.gov.au

North Queensland Women's Legal Service at <http://www.nqwls.com.au>

Queensland Criminal Justice Centre at <http://www.qcjc.com.au>

Queensland, Department of Aboriginal and Torres Strait Islander and Multicultural Affairs at <http://www.datsima.qld.gov.au>

Queensland, Department of Community Safety at <http://www.correctiveservices.qld.gov.au>

Queensland, Department of Justice and Attorney-General at <http://www.justice.qld.gov.au>

Queensland, Emergency Services at <http://www.emergency.qld.gov.au>

Queensland Indigenous Family Violence Legal Service at <http://www.qifvls.com.au>

Queensland, Office of Liquor and Gaming Regulation at <http://www.olgr.qld.gov.au>

Queensland, Queensland Health at <http://www.health.qld.gov.au>

Queensland, Queensland Police Service at <http://www.police.qld.gov.au>

Queensland, Tagai State School at <https://tagaisc.eq.edu.au>

Queensland, Torres Shire Council at <http://www.torres.qld.gov.au/home>

Queensland, Torres Strait Islands Regional Council at <http://www.tsirc.qld.gov.au/our-region/public-holidays>

Remote and Indigenous Hockey Development Program at <http://www.remotehockey.com>

Royal Flying Doctor Service at <http://www.flyingdoctor.org.au/default.aspx>

Torres Shire Youth Council at <http://www.torresyouth.com.au/home>

Umi Arts at <http://www.umiarts.com.au>

EndNotes

- 1 Whilst the island is more commonly known as Horn Island, the traditional name of Ngarupai will also be used throughout this document.
- 2 *Kaurareg People v Queensland* [2001] FCA 657.
- 3 N Sharp, *Footprints Along the Cape York Sandbeaches* (Aboriginal Studies Press, Canberra, 1992) 14, 106-108.
- 4 M Flinders, *A Voyage to Terra Australis* (W Bulmer and Co, London, 1814)
- 5 Sharp, above n 3, 35-40, 55-56.
- 6 Unknown author, murder of the crew of the Sperwer, *Brisbane Courier*, 27 November 1869, 6; Queensland State Archives, Colonial Secretary's Correspondence, COL/A153, 1871/524; Sharp, above n 3, 57.
- 7 J Singe, *The Torres Strait, People and History* (University of Queensland Press, St Lucia, 1979) 47, 168-169.
- 8 Sharp, above n 3, 109-112.
- 9 S B Kaye, Jurisdictional Patchwork: Law of the Sea and Native Title Issues in the Torres Strait (2001) 2 *Melbourne Journal of International Law*, 1.
- 10 *Queensland Statutes* (1963) vol.2, 712.
- 11 See also *Colonial Boundaries Act 1895* (Imp); *Wacando v Commonwealth* (1981) 148 CLR 1.
- 12 S Mullins, *Torres Strait: A History of Colonial Occupation and Culture Contact, 1864-1897* (Central Queensland University Press, Rockhampton, 1995) 139-161.
- 13 J Foley, *Timeless Isle, An Illustrated History of Thursday Island* (Torres Strait Historical Society, Thursday Island, 2003) 13-16.
- 14 A Shnukal, 'Pre-War Filipino Communities in Torres Strait' (2009) 23.; A Shnukal, 'They Don't Know What Went on Underneath: Three Little Known Filipino/Malay Communities of Torres Strait' in *Navigating Boundaries, The Asian Diaspora in Torres Strait* (Pandanus Books, Canberra, 2004) 81-122; Queensland, *Queensland Government Gazette*, 22 November 1890, vol.51, no.85, 974.
- 15 'Horn Island Goldfield', *The Queenslander*, 16 May 1896, 950; W H Rands, Report on the Horn Island Gold Field', Queensland Parliament, Legislative Council, 1896; 'Horn Island' *The Queenslander*, 28 December 1907, 11.
- 16 E Brier, *Civil Defence During World War II* (Queensland Government, Department of Main Roads, 2002) 17.
- 17 R Marks, *Queensland Airfields, World War Two, 50 Years On* (R and J Marks, Brisbane, 1994) 9-13; Singe, above n 7, 107-109; Queensland, Torres Shire Council website: <http://www.torres.qld.gov.au>.
- 18 Sharp, above n 3, 113-116.
- 19 Sharp, above n 3, 116-119.
- 20 Queensland, Torres Shire Council website: <http://www.torres.qld.gov.au>.
- 21 Queensland, Torres Shire Council website: <http://www.torres.qld.gov.au>.
- 22 [2001] FCA 657.
- 23 Division 2 of the Native Title Act 1993 (Cth).
- 24 Further information on the TSRA can be found in the section on Governance.
- 25 Queensland, Mina mir lo ailan mun: Proper Communication with Torres Strait Islander people, Department of Aboriginal and Torres Strait Islander Policy and Development <http://www.datsima.qld.gov.au/atsis/everybodys-business/mina-mir-lo-ailan-mun-proper-communication-with-torres-strait-islander-people> at 16 January 2013.
- 26 The Thursday Island communities of Tamwoy, Rose Hill, Aplin, Waiben and Quarantine are represented by TRAWQ Community Council Inc. TRAWQ, the acronym for these communities, is frequently referred to in this region.
- 27 Australia, Torres Strait Regional Authority (2009) Torres Strait and Northern Peninsula Area Regional Plan: Planning for our Future: 2009 to 2029 http://www.tsra.gov.au/_data/assets/pdf_file/0018/1773/ts-npa-rp-09-29.pdf at 14 January 2013.
- 28 Statistical data in this section has been sourced from the Australian Bureau of Statistics 2011 Census and is based on data for Horn Island SLA. Data has been sourced from both the Aboriginal and Torres Strait Islander Peoples (Indigenous) Profile and the Basic Community Profile. For full details, see: Australia, Australian Bureau of Statistics, 2011 Horn Island Census Community Profiles (2012) http://www.censusdata.abs.gov.au/census_services/getproduct/census/2011/communityprofile/LOC30700102?opendocument&navpos=230 at 18 October 2012.
- 29 Median total household income is applied to occupied private dwellings. It excludes households where at least one member aged 15 years and over did not state an income. It also applies to households where at least one member aged 15 years and over was temporarily absent on Census Night. It excludes 'Visitors only' and 'Other non-classifiable' households.
- 30 Whilst the service is generally provided pro bono, where cases are expensive to run, applicants may be requested to make a contribution to the cost of running the case.
- 31 There are a number of areas of law where QPILCH is unable to provide assistance: family law, criminal law, building disputes, complex commercial cases, native title claims, urgent matters, and matters that are outside the jurisdiction of Queensland (e.g. where the matter is being heard by an interstate court).

32 Information supplied by the DATSIMA Torres Strait and Northern Peninsula Area Service Centre, Thursday Island.

33 Queensland, Tagai State College, TAFE vocational education, <<https://tagaisc.eq.edu.au/Curriculum/VocationalEducation/Pages/VocationalEducation.aspx>> at 26 May 2013.

34 Queensland, Torres Shire Council, Torres Shire Youth Council (date unknown) <<http://www.torres.qld.gov.au/youth-council>> at 11 February 2013.

35 Islanders Board of Industry and Service, Governance (2010) <<http://www.ibis-ti.org/gov.html>> at 6 February 2013.